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Town Hall, Upper Street, London, N1 2UD

#### **AGENDA FOR THE EXECUTIVE**

Members of the Executive are summoned to attend a meeting to be held in Committee Room 1, Town Hall, Upper Street, N1 2UD - Islington Town Hall on **21 May 2019 at 12.00 pm.** 

Enquiries to : Philippa Green Tel : 020 7527 3184

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Despatched : 13 May 2019

## Membership

## Portfolio

Councillor Richard Watts

Councillor Janet Burgess MBE

Leader of the Council

Executive Member Health and Social Care

Councillor Kaya Comer-Schwartz

Families
Executive Member Finance, Performance and

Councillor Andy Hull

Community Safety

Councillor Una O'Halloran Councillor Asima Shaikh Councillor Diarmaid Ward Councillor Claudia Webbe Executive Member for Community Development Executive Member for Inclusive Economy and Jobs Executive Member for Housing and Development Executive Member for Environment and Transport

Executive Member for Children, Young People and

## **Quorum is 4 Councillors**

## Please note

It is likely that part of this meeting may need to be held in private as some agenda items may involve the disclosure of exempt or confidential information within the terms of Schedule 12A of the Local Government Act 1972. Members of the press and public may need to be excluded for that part of the meeting if necessary.

Details of any representations received about why the meeting should be open to the public - none

#### **Declarations of interest:**

If a member of the Executive has a **Disclosable Pecuniary Interest\*** in an item of business and it is not yet on the council's register, the Councillor **must** declare both the existence and details of it at the start of the meeting or when it becomes apparent. Councillors may also **choose** to declare a Disclosable Pecuniary Interest that is already in the register in the interests of openness and transparency. In both the above cases, the Councillor **must** leave the room without participating in discussion of the item.

If a member of the Executive has a **personal** interest in an item of business they **must** declare both the existence and details of it at the start of the meeting or when it becomes apparent but may remain in the room, participate in the discussion and/or vote on the item if they have a dispensation from the Chief Executive.

- \*(a) **Employment, etc -** Any employment, office, trade, profession or vocation carried on for profit or gain.
- **(b) Sponsorship -** Any payment or other financial benefit in respect expenses in carrying out duties as a member, or of election; including from a trade union.
- **(c) Contracts -** Any current contract for goods, services or works, between the Councillors or their partner (or a body in which one has a beneficial interest) and the council.
- (d) Land Any beneficial interest in land which is within the council's area.
- **(e) Licences-** Any licence to occupy land in the council's area for a month or longer.
- **(f) Corporate tenancies -** Any tenancy between the council and a body in which the Councillor or their partner have a beneficial interest.
- **Securities** Any beneficial interest in securities of a body which has a place of business or land in the council's area, if the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body or of any one class of its issued share capital.

**NOTE:** Public questions may be asked on condition that the Chair agrees and that the questions relate to items on the agenda. No prior notice is required. Questions will be taken with the relevant item.

Requests for deputations must be made in writing at least two clear days before the meeting and are subject to the Leader's agreement. The matter on which the deputation wants to address the Executive must be on the agenda for that meeting.

A.	Formal Matters	Page
1.	Apologies for absence	
2.	Declarations of Interest	
3.	Minutes of Previous Meeting	1 - 4
В.	Budget, Performance and Monitoring matters	
4.	Appointments to be made by the Executive	TO FOLLOW

## C. Ensuring our residents can lead healthy and independent lives

6. Procurement Strategy - Older People Mental Health Residential Service 25 - 38

## D. Other Matters

## E. Urgent non-exempt matters

Any non-exempt items which the Chair agrees should be considered urgently by reason of special circumstances. The reasons for urgency will be agreed by the Chair and recorded in the minutes.

## F. Exclusion of the press and public

To consider whether to exclude the press and public during discussion of the remaining items on the agenda, in view of their confidential nature, in accordance with Schedule 12A of the Local Government Act 1972.

## **G.** Urgent exempt Matters

Any exempt items which the Chair agrees should be considered urgently by reason of special circumstances. The reasons for urgency will be agreed by the Chair and recorded in the minutes.

The next meeting of the Executive will be on 20 June 2019



## Agenda Item 3

## London Borough of Islington

## Executive - 25 April 2019

Minutes of the meeting of the Executive held at Committee Room 4, Town Hall, Upper Street, N1 2UD - Islington Town Hall on 25 April 2019 at 7.00 pm.

**Present:** Councillors: Watts, Burgess, Comer-Schwartz, Hull,

O'Halloran, Shaikh, Ward and Webbe

## **Councillor Richard Watts in the Chair**

## 606 APOLOGIES FOR ABSENCE

There were no apologies for absence.

## 607 <u>DECLARATIONS OF INTEREST</u>

None.

## 608 MINUTES OF PREVIOUS MEETING

That the Minutes of the meeting on 21 March 2019 be confirmed as a correct record and the Chair be authorised to sign them.

## 609 FINANCIAL POSITION AS AT 28 FEBRUARY 2019

#### **RESOLVED:**

- **2.1** That the forecast revenue outturn for the General Fund (Table 1 of the report) of a gross underspend of £0.8m (Paragraph 3.1 of the report) be noted.
- **2.2** That the breakdown of the forecast General Fund outturn by individual variance at Appendix 1 of the report and by service area at Appendix 2 of the report, be noted.
- **2.3** That the HRA forecast is a net break-even position (Section 5, Table 1 of the report) be noted.
- 2.4 That the latest capital position with forecast capital expenditure of £122.8m in 2018-19 (Section 6, Table 2, and Appendix 3 of the report) be noted.

#### Executive - 25 April 2019

2.5 That authority be delegated to the Section 151 Officer/Deputy Section 151 Officer for approving budget virements, movements to/from reserves and the financing of the capital programme at the financial year end (Section 7 of the report) be agreed.

Reason for decision – to allow Councillors to monitor the budget. Other options considered – none, other than as specified in the report. Conflicts of interest/dispensations granted – none.

## 610 PROCUREMENT STRATEGY FOR AFFORDABLE WORKSPACES AND GRANT OF UNDER-LEASE AGREEMENTS 2019-2023

#### **RESOLVED:**

- **2.1** That the procurement strategy for Affordable Workspace Providers 2019-2023 as outlined in this report, and which will be used to conduct individual procurements for each affordable workspace in line with the specific information set out in the table at paragraph 3.8 of the report, be agreed.
- **2.2** That authority be delegated to the Corporate Director of Resources in consultation with the Executive Member for Inclusive Economy and Jobs, to grant under-leases to the organisations (providers) that are awarded concession contracts for affordable workspaces be agreed.

Reason for decision – to allow the Council to create new affordable workspace flexibly and quickly, optimising the delivery of social value outcomes. Other options considered – none other than as specified in the report. Conflicts of interest/dispensations granted – none.

# 611 CONTRACT VARIATION FOR THE PROVISION OF CARE HOME SERVICES AT ST ANNES CARE HOME, 60 DURHAM ROAD WITH BLACKBERRY HILL LIMITED

#### **RESOLVED:**

That the contract variation to increase to the service provision from 50 to 65 beds and the resulting increase in annual contract value from £2.15 million to £3.12 million per annum as outlined in this report be agreed.

Reason for decision – to ensure service continuity for vulnerable residents. Other options considered – none other than as specified in the report. Conflicts of interest/dispensations granted – none.

## 612 PROCUREMENT STRATEGY FOR TAXI AND PASSENGER ATTENDANT SERVICE

#### **RESOLVED:**

- **2.1** That the procurement strategy for the Council's Taxi and Passenger Attendant Service as outlined in this report be agreed.
- **2.2** That authority to award the contract be delegated to the Corporate Director of Environment and Regeneration in consultation with the Executive Member for Environment and Regeneration be agreed.

Reason for decision – to provide continuous and high quality taxi and attendant services for children with special educational needs and disabilities, and adults requiring transport to respite centres and for health appointments. Other options considered – none other than as specified in the report. Conflicts of interest/dispensations granted – none.

# 613 PROCUREMENT STRATEGY FOR AFFORDABLE WORKSPACES AND GRANT OF UNDER-LEASE AGREEMENTS 2019-2023 - EXEMPT APPENDIX

That the information in the exempt appendix to agenda item C5 be noted (see Minute 610 for details).

MEETING CLOSED AT 7.05 pm

**CHAIR** 





## Resources Directorate Newington Barrow Way, N7

## Report of: Executive Member for Finance, Performance and Community Safety

Meeting of	Date	Ward(s)
Executive	21 May 2019	All
Delete as appropriate	Exempt	Non-exempt

## **FINANCIAL MONITORING 2018-19 - PROVISIONAL OUTTURN**

## 1. SYNOPSIS

- 1.1 This report presents the financial outturn position for 2018-19. Overall, there is a gross General Fund underspend of £5.485m and a net break-even position after transferring £2.807m to the Insurance Fund provision in 2018-19 and £2.678m into an Insurance Fund earmarked reserve to be applied to the provision in 2019-20.
- 1.2 The Housing Revenue Account (HRA) is forecast to break-even over the year.
- 1.3 The capital programme delivered £113.1m of capital investment in 2018-19.

## 2. **RECOMMENDATIONS**

- 2.1. To note the revenue outturn for the General Fund (**Table 1**) of a gross underspend of £5.485m and a net break-even position after transferring £2.807m to the Insurance Fund provision in 2018-19 and £2.678m into an Insurance Fund earmarked reserve to be applied to the provision in 2019-20.
- 2.2. To note the breakdown of the forecast General Fund outturn by individual variance at **Appendix 1** and by service area at **Appendix 2**.
- 2.3. To agree the 2018-19 revenue outturn carry forwards and transfers to reserves (where there is a specific and agreed purpose for this) detailed at **Appendix 3**.

- 2.4. To agree to the transfer of £2.807m to the Insurance Fund provision in 2018-19 and £2.678m into an Insurance Fund earmarked reserve to be applied to the provision in 2019-20, following the outcome of the Insurance Fund year-end review by External Fund Advisors. (**Paragraphs 3.2-3.3**).
- 2.5. To note that the HRA forecast is a break-even position. (**Section 5, Table 1**)
- 2.6. To note that the Council delivered £113.1m of capital investment in 2018-19, to note how this was financed, and to agree re-profiling of capital budgets between 2018-19 and future financial years. (**Section 6, Tables 2-3,** and **Appendix 4**)
- 2.7. To note the earmarked reserves transfers that have been agreed under delegated authority during the closing of accounts period and the latest summary of available reserves and balances, and to delegate authority to the Section 151 Officer/Deputy Section 151 Officer to agree any further budget virements, movements to/from earmarked reserves and changes to capital financing related to finalising the 2018-19 Statement of Accounts. (**Section 7, Table 4**)

## 3. REVENUE POSITION: SUMMARY

3.1. A summary position of the General Fund and HRA is shown in **Table 1**, a breakdown by individual General Fund variance in **Appendix 1** and a breakdown by General Fund and HRA service area in **Appendix 2**. This position is after the revenue outturn carry forwards and transfers to reserves for use in future financial years (detailed at **Appendix 3** for agreement) are taken into account.

Table 1: 2018-19 General Fund and HRA Outturn

	Over/(Under) Spend (£000)
GENERAL FUND	
Resources Directorate	(256)
Chief Executive's Directorate	(440)
Core Children, Employment and Skills	(1,325)
Environment and Regeneration	597
Housing and Adult Social Services	0
Public Health	0
DIRECTORATE TOTAL	(1,424)
Corporate Items	(2,061)
Unused 2018-19 Contingency Budget	(2,000)
GROSS OVER/(UNDER) SPEND	(5,485)
Transfer to Provision/Earmarked Reserve	5,485
NET OVER/(UNDER) SPEND	0
HOUSING REVENUE ACCOUNT	
NET (SURPLUS)/DEFICIT	0

- 3.2. It is recommended that £2.807m is transferred to the Insurance Fund provision in 2018-19 and £2.678m into an Insurance Fund earmarked reserve to be applied to the provision in 2019-20. The Council has appointed new Insurance Fund Advisors during the financial year 2018-19. Their analysis of the Council's Self-Insurance Funds showed a deficit on the Insurance Fund provision in 2018-19 which is balanced to zero in that year by the recommended transfer to the 2018-19 provision, and a requirement for a further fund injection in-year 2019-20, with the precise amount to be determined following an additional in-year Insurance Fund review.
- 3.3. The worsening Insurance Fund position has been due in the main to a significant increase in the number and value of public liability and tree root claims 2018 is already considered as an event year in the insurance industry for tree root claims, due to the long, hot and dry summer experienced. Tree root claims tend to be high in terms of average value. In addition, the number of property (mostly housing) claims, generally fires or floods, has increased greatly over the period and the trend is not reducing.

## 4. GENERAL FUND

## **Resources Directorate (-£0.3m)**

4.1. The Resources Directorate is forecasting, after management actions, an underspend of (-£0.3m) over the financial year with the key variances detailed in **Appendix 1**.

## Chief Executive's Directorate (-£0.4m)

4.2. The Chief Executive's Directorate is forecasting an underspend of (-£0.4m) over the financial year with the key variances detailed in **Appendix 1**.

## Children, Employment and Skills - General Fund (-£1.3m, -1.5%), Schools (-£3.8m, -2.5%)

- 4.3. The Children, Employment and Skills Directorate is forecasting a General Fund underspend of (-£1.3m). The key variances are set out in **Appendix 1**. This underspend consists mainly of the early delivery of 2019-20 savings. In addition, there were a number of one-off underspends to fund underlying cost pressures against SEN transport, UASC with appeal rights exhausted and inter-agency adoption.
- 4.4. The schools' dedicated schools grant position is a forecast underspend of (-£3.8m), of which (-£0.7m) relates to prior-year balances being managed on behalf of Schools Forum. Of the remaining (-£3.1m) in-year underspend on the dedicated schools grant, the most significant element is a (-£2.0m) underspend on early years funding. This is the result of the bedding in of the recent increase in the statutory entitlement for early education and childcare for 3 and 4 year olds and reforms to early years funding by the ESFA that have created volatility in the early years funding regime that is challenging to mitigate. Underlying cost pressures remain against the high needs block as the numbers of children and young people with special educational needs and disabilities and the complexity of need increase at a faster rate than funding allocations from the ESFA. In 2018-19 this was offset by the late award of additional time-limited funding by the Government in December. Cost pressures against high needs is a national issue that will continue into

the future. Underspends against the dedicated schools grant are managed through Schools Forum.

## **Environment and Regeneration (+£0.6m)**

4.5. The Environment and Regeneration Directorate is forecasting a (+£0.6m) net overspend after management action to control pressures. The key variances behind this net overspend are set out in **Appendix 1**.

## **Housing and Adult Social Services (Break-Even)**

- 4.6. Housing and Adult Social Services is forecasting a break-even position. The key variances within this are set out in **Appendix 1**.
- 4.7. Whilst Adult Social Services is forecasting a break-even position, this is heavily reliant on the application of one-off resources, primarily the Improved Better Care Fund and 2018-19 Winter Pressures funding.
- 4.8. Adult Social Services will continue to face a challenging future with the delivery of savings coupled with demographic pressures, increasing demand for services, increased need of acute care, and rising resident expectations in levels of service provided.
- 4.9. At the 2018 budget, £240 million of new funding was announced for Adult Social Services in 2019-20. The allocation for Islington is £1.3m. A further £410m will be made available to support both adult and children's social care in 2019-20. MHCLG have stated this funding should be used to ensure adult social care pressures do not create additional demand in the NHS. Councils can also use it to improve their social care offer for older people, people with disabilities, and children. The allocation for Islington is £2.2m. All of this announced funding appears to be one-off resources and therefore does not provide a long-term solution to the funding problems in adults and children's social care.
- 4.10. The Housing General Fund is also reporting a break-even position; however, large elements of this budget are demand led with homelessness being a highly volatile pressure. Increases in homelessness numbers, market changes affecting rates and supply and demand issues may have an adverse effect on the future position of the Housing General Fund.

## **Public Health (Break-Even)**

4.11. There is a forecast net break-even position for the financial year after the carry forward of ring-fenced public health grant to 2019-20.

## Corporate (-£4.1m)

- 4.12. The forecast for corporate items, before any call on corporate contingency budgets, is a net underspend of (-£2.1m), as set out in **Appendix 1**.
- 4.13. In addition to the corporate items underspend of (-£2.1m), there is an underspend (-£2.0m) on the 2018-19 contingency budget to bring into the forecast outturn position.

## 5. HOUSING REVENUE ACCOUNT

5.1. The Housing Revenue Account is forecast to break-even after a planned £15.0m transfer to HRA reserves, as set out in **Appendix 2**.

## 6. CAPITAL PROGRAMME

6.1. The capital programme delivered £113.1m of capital investment in 2018-19. This is set out by directorate in **Table 2** below and detailed in **Appendix 4**.

Table 2: 2018-19 Capital Outturn

Directorate	Revised Capital Budget (£000)	Capital Expenditure (£000)	Re-profiling to Future Years (£000)
Children, Employment and Skills	18,568	11,154	(7,413)
Environment and Regeneration	14,767	11,575	(3,191)
Housing and Adult Social Services	95,470	89,820	(5,651)
Resources	524	524	0
Total	129,329	113,074	(16,255)

- 6.2. Under the Council's financial regulations, the re-profiling of capital budgets between financial years over £1m on an individual capital scheme is a function of the Executive and, where relevant, this is noted below.
  - 6.2.1. The Children, Employment and Skills capital programme remains on time and on budget and the 2018-19 outturn includes re-profiling to future years of £1.7m on the Tufnell Park School scheme and £2.2m of schools capital contingency funding.
  - 6.2.2. The Environment and Regeneration 2018-19 capital outturn includes re-profiling to future years of £2.8m on the vehicles replacement programme due to delays in the delivery lead times on ordered vehicles.
  - 6.2.3. The Housing and Adult Social Services 2018-19 capital outturn includes reprofiling from future years of £1.3m on the 2018-19 major works and improvements budget of £31.0m, and re-profiling to future years of £6.4m on the revised 2018-19 new homes programme budget of £45.0m. It is challenging to accurately forecast the profile of expenditure on new build schemes at this point in the programme as many schemes are at the feasibility stage where we are still discovering issues.
- 6.3. The financing of the 2018-19 capital programme is shown in **Table 3** below.

**Table 3: Financing of 2018-19 Capital Programme** 

Funding Source	(£000)
Capital Receipts	21,863
Major Repairs Reserve	44,604
Government Grants and Other External Contributions	21,219
Earmarked Reserves and Revenue Contributions	3,193
General Fund Borrowing	22,195
Total	113,074

## **Treasury Management**

- 6.4. The Council had £115m of temporary investments as at 31 March 2019. These investments were for periods from overnight to 8 months at an average interest rate of 1.00%. Temporary debt of £16m was outstanding at 31 March 2019 for a period of 2 months at an average interest rate of 0.83%.
- 6.5. The Council's total long-term debt has increased by £19m to £277.2m as at 31 March 2019 (£212.6m Public Works Loan Board, £53.5m from other local authorities and a £11.1m commercial loan). The average rate of interest on debt has decreased slightly from 4.38% to 4.14% over the course of the year.
- 6.6. The overall borrowing position of the Council as at 31 March 2019 was gross borrowing of £293.2m and net borrowing (gross borrowing net of investments) of £178.2m.
- 6.7. During the financial year, the Council complied within the treasury limits and Prudential Indicators set out in the Council's Treasury Policy Statement and Annual Treasury Strategy Statement.

## 7. RESERVES AND BALANCES

- 7.1. The following earmarked revenue reserves transfers over £500k have been actioned to date under delegated authority during the closing of accounts period:
  - 7.1.1. Drawdown from capital reserve for capital financing (£6,363,567.96) and funding transfers from capital to revenue (£1,687,995.84).
  - 7.1.2. Drawdown from capital reserve (£927,280.63) for commercial property revenue project expenditure.
  - 7.1.3. Transfer to capital reserve (£568,000.00) for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.
  - 7.1.4. Transfer to transformation reserve (£2,500,000.00) from a comprehensive balance sheet review, as assumed in 2019-20 budget setting assumptions. The transformation reserve will provide up-front investment for the delivery of transformational revenue savings over the medium-term.
  - 7.1.5. Transfer of planned pensions savings in 2018-19 (£775,000.00) to services specific reserve towards funding the increase in the future service rate in 2019-20, as assumed at the last Pension Fund triennial revaluation.

- 7.1.6. Transfer to Building Schools for the Future Smoothing reserve (£1,098,562.00) for budgeted scheme lifecycle costs in future financial years.
- 7.1.7. Additional net transfer to Housing Benefit reserve to reflect the final Housing Benefit subsidy outturn (£965,845.18)
- 7.1.8. Transfer of 2018-19 Community Infrastructure Levy (CIL) income to Neighbourhood CIL reserve (£925,323.03)
- 7.2. The Executive is asked to delegate authority to the Section 151 Officer/Deputy Section 151 Officer to agree any further budget virements, movements to/from earmarked reserves and changes to capital financing related finalising the 2018-19 Statement of Accounts.
- 7.3. The estimated levels of earmarked budget reserves and general balances available for use in 2019-20, after taking into account budgeted and latest estimated transfers and commitments, are shown in **Table 4**.

**Table 4 – Earmarked Reserves and General Balances 2019-20** 

Reserve	(£m)
Transformation	15.4
Housing Benefit	3.6
General Fund Balances (excluding schools)	10.7
Schools Balances	11.8
Total	41.5

## 8. IMPLICATIONS

## **Financial Implications**

8.1. These are included in the main body of the report.

## **Legal Implications**

8.2. The law requires that the Council must plan to balance its spending plans against resources to avoid a deficit occurring in any year. Members need to be reasonably satisfied that expenditure is being contained within budget and that the savings for the financial year will be achieved, to ensure that income and expenditure balance.

## **Environmental Implications**

8.3. This report does not have any direct environmental implications.

#### **Resident Impact Assessment**

8.4. The Council must, in the exercise of its functions, have due regard to the need to eliminate discrimination, harassment and victimisation, and to advance equality of opportunity, and foster good relations, between those who share a relevant protected characteristic and those who do not share it (section 149 Equality Act 2010). The Council has a duty to have due regard to the need to remove or minimise disadvantages, take steps to meet needs, in particular steps to take account of disabled persons' disabilities, and encourage

- people to participate in public life. The Council must have due regard to the need to tackle prejudice and promote understanding.
- 8.5. A resident impact assessment (RIA) was carried out for the 2018-19 Budget Report approved by Full Council. This report notes the financial performance to date but does not have direct policy implications, so a separate RIA is not required for this report.

## **Appendices:**

Appendix 1 – 2018-19 General Fund Revenue Outturn by Individual Variance

Appendix 2 – 2018-19 Revenue Outturn by Service Area

Appendix 3 – 2018-19 Revenue Outturn Carry Forwards

Appendix 4 - 2018-19 Capital Outturn

**Background papers:** None

Signed by:

13 May 2019

Executive Member for Finance, Performance and Community

And Hell

Safety

Date

## **Responsible Officer:**

Alan Layton Service Director Financial and Asset Manager (Acting Section 151 Officer)

## **Report Authors:**

Tony Watts, Head of Financial Planning Martin Houston, Strategic Financial Advisor

## **Legal Implications Author:**

Peter Fehler, Acting Director of Law and Governance

Directorate / Service Area	Sub-Heading	Description of Over/(Under) Spend	Over- spend	Under- spend	Net Over/(Under) Spend	% of Directorate Net Budget that Over/(Under)
			£000	£000	£000	Spent %
RESOURCES Accommodation and Facilities	Business Rates	Reduction in costs relating to rationalisation of buildings.		(483)	(483)	-1.1%
Revenues and Benefits	Revenues and Benefits	Recovery of income and saving on bad debt provision.		(425)	(425)	-1.0%
Revenues and Benefits	Housing Benefit Admin Grants	Unbudgeted one-off grant income.		(573)	(573)	-1.3%
Accommodation and Facilities	Commercial Property	Commercial income has been budgeted to rise significantly. However, practical issues have meant that the development project at Old Street has taken longer than anticipated and has caused a delay in achieving this income	827		827	1.9%
Accommodation and Facilities	Assembly Hall/Other	The Assembly Hall has overachieved its income target by £200k, and rationalisation of building maintenance has saved a further £625k.		(825)	(825)	-1.9%
Digital Services and Transformation	Software Upgrade	Renewal of Microsoft Enterprise has led to additional costs of £600k and a combination of mobile phone contracts and consultancy has cost a further £700k.	1,300		1,300	3.0%
All	All	Vacancy management in a number of areas has saved £1.9m and the combined effect of running costs underspends across the directorate has saved a further £2.1m. These savings have been offset by additional staffing costs, including pension strain costs, amounting to £0.5m.		(3,513)	(3,513)	-8.2%
All	All	Proposed carry forward of underspends across the directorate to fund various future ongoing projects.	3,436		3,436	8.0%
Total Resources			5,563	(5,819)	(256)	-0.6%
CHIEF EXECUTIVE'S DIRECTORA	ATE All	The Chief Executive's directorate is forecasting an underspend mainly due to		(440)	(440)	-22.2%
Total Chief Executive's Directorat		holding vacant posts.	0	(440)	(440)	-22.2%
CHILDREN, EMPLOYMENT AND S	KILLS		U			
Youth and Communities	Crime, Violence and Offending	Balance of demand led budget for commissioning specialist services in relation to crime violence and offending		(61)	(61)	-0.1%
Youth and Communities	Crime, Violence and Offending	Planned underspend due to original contracts for preventing youth violence starting mid-year. This underspend was being held in the event that the bid to MHCLG for the Supporting Families Against Youth Crime was unsuccessful. Funding from MHCLG has now been confirmed.		(169)	(169)	-0.2%
Youth and Communities	Crime, Violence and Offending	Reduced numbers of young people remanded to custody and for less days.		(52)	(52)	-0.1%
Youth and Communities	All	This is a volatile demand led budget.  Staffing underspend from reduced use of consultants and agency staff and reduced costs of business support across youth and communities - early delivery of savings		(80)	(80)	-0.1%
Youth and Communities	Play and Youth	Net overspend against the universal play and youth budget due to unrealised	32		32	0.0%
Safeguarding and Family Support	Children in Need	lease fees from the Education and Skills Funding Agency.  Reduction in health commissioning posts.		(137)	(137)	-0.2%
Safeguarding and Family Support	Children in Need	Reduction in care proceedings.		(24)	(24)	0.0%
Safeguarding and Family Support	Disabled Children's Service	Lower than estimated spend on short breaks and additional income received through increased monitoring of personal budgets.		(114)	(114)	-0.1%
Safeguarding and Family Support	Children Looked After (Non-Placements)	Inter-agency adoption - increase in net cost as we have purchased more placements than we have sold.	182		182	0.2%
Safeguarding and Family Support	Children Looked After Placements	A delay to the completion of the joint procurement exercise with Housing and Adult Social Services to purchase additional accommodation for looked after children. The procurement strategy has been amended to minimise the impact in-year.	150		150	0.2%
Safeguarding and Family Support	Children Looked After Placements	Reduction in number of children in residential provision.		(259)	(259)	-0.3%
Safeguarding and Family Support Safeguarding and Family Support	Children Looked After Placements Children Looked After (Non-Placements)	Balance of placements demographic contingency budget.  Pressure against temporary accommodation costs, including Unaccompanied Asylum Seeking Children (UASC) with appeal rights exhausted. This is partially offset by budget provision for the gap between short-term temporary accommodation top-up for children in need and the housing benefit cap.	85	(500)	(500 <u>)</u> 85	-0.6% 0.1%
Safeguarding and Family Support	Safeguarding and Quality Assurance	Overspend against the workforce development budget offset by a staffing underspend due to a secondment to the Early Help for Families Service.		(15)	(15)	0.0%
Safeguarding and Family Support Learning and Schools	Safeguarding and Family Support Management Early Years	Vacant head of service post.  Inflation on childcare fees from September 2017 and September 2018.		(8)	(8)	0.0% -0.4%
Learning and Schools	Early Years	Lower occupancy in community nurseries than budgeted following the outcome		(126)	(126)	-0.4%
Learning and Schools	All	of the spring census.  Net staffing underspend in Learning and Schools.		(18)	(18)	0.0%
Learning and Schools	Early Years	New holiday hunger scheme is currently being piloted meaning that budget allocation is not being utilised in full in this financial year, and additional underspend against the over 5s childcare subsidy budget.		(171)	(171)	-0.2%
Learning and Schools Learning and Schools	Building Schools for the Future Special Educational Needs (SEN) Transport	Unbudgeted costs of cleaning Holloway Pool Despite significant work with Environment and Regeneration to manage these pressures, a significant overspend (£695k) has still materialised (£209k more than last year). A £200k demographic growth contingency had been set aside for SEN transport, which reduces the bottom line overspend to £495k. This is a	60 495		60 495	0.1% 0.6%
Learning and Schools	Universal Free School Meals	high risk demand led budget.  The numbers of children not eligible for statutory free school meals has stabilised and therefore the demographic contingency for universal free school meals is not expected to be used in 2018-19 (£200k). Numbers have reduced the control of the c		(259)	(259)	-0.3%
Partnerships and Service Support	ICT	further based on meal claims processed to date (£59k). Unbudgeted support costs for IslingtonCS portal and reduced income.	31		31	0.0%
Partnerships and Service Support Partnerships and Service Support	Information and Performance Directorate Management	Staffing underspend in the information and performance team  Forecast staffing underspend against directorate management budget		(49)	(49)	-0.1% 0.0%
Partnerships and Service Support	Cardfields	Reduction in schools funding, repayment of corporately funded capital works, forecast shortfall in income and urgent maintenance costs. This is partly mitigated through actively targeting weekend hire at identified groups, construction of a special offer for weeks that we can't sell and a review of	76	(20)	76	0.1%
Strategy and Planning Health Commissioning	Strategy and Planning Health Commissioning	costs.  Early delivery of strategy and planning savings.  Unbudgeted income from health and underspend against health commissioning running costs		(8)	(8) (36)	0.0%
Total Children, Employment and			1,111	(2,436)	(1,325)	-1.5%
ENVIRONMENT AND REGENERATE Planning and Development	Development Control	Lower levels of income and agency cost pressure.	214		214	0.8%
Planning and Development	Building Control	Lower levels of building control income.	100		100	0.4%

Public Protection	Local Land Charges	Decline in local land charges income.	100		100	0.4%
Public Realm	Highways and Energy Services	Unachievable street lighting Wi-Fi concession income.	120		120	0.5%
Public Realm	Street Environmental Services	Sickness levels exceeding target operating model.	750		750	2.9%
Public Realm	Street Environmental Services	Additional staff cover due to operational, performance and disciplinary issues.	225		225	0.9%
Public Realm	Street Environmental Services	Driver grade uplift to reflect additional supervision duties.	120		120	0.5%
Public Realm	Street Environmental Services	Delays in fleet replacement due to ULEZ considerations.	400		400	1.6%
Public Realm	Street Environmental Services	Anticipated fuel savings offset by higher pump prices.	100		100	0.4%
Public Realm	Street Environmental Services	Additional staff costs due to changes in refuse collection service.	444		444	1.7%
Public Realm	Street Environmental Services	One-off costs relating to service modernisation and use of technology.	155		155	0.6%
Public Realm	Street Environmental Services	Shortfall in commercial waste income.	250		250	1.0%
Public Realm	Parking and Traffic Services	Shortfall in pay & display and permit income.	344		344	1.3%
Public Protection	Private Sector Housing	Underspend in private sector housing grants (one-off).		(430)	(430)	-1.7%
Public Protection	Various	Vacancies across the division.		(100)	(100)	-0.4%
Public Protection	Various	Additional HRA income due to new recharge calculation.		(170)	(170)	-0.7%
Public Protection	Various	Additional income from various income streams.		(129)	(129)	-0.5%
Public Realm	Greenspace and Leisure	Additional HRA income due to new recharge calculation.		(448)	(448)	-1.7%
Public Realm	Highways and Energy Services	Additional HRA income due to new recharge calculation.		(30)	(30)	-0.1%
Public Realm	Highways and Energy Services	Carbon offset income within Energy Services.		(120)	(120)	-0.5%
Public Realm	Highways and Energy Services	Additional income from Angelic Energy.		(20)	(20)	-0.1%
Public Realm	Highways and Energy Services	Spend previously allocated to revenue to be financed from capital resources.		(378)	(378)	-1.5%
Public Realm	Street Environmental Services	Additional HRA income due to new recharge calculation.		(900)	(900)	-3.5%
Total Environment and Regener			3,322	(2,725)	597	2.3%
HOUSING AND ADULT SOCIAL S	SERVICES					
	st is break-even with no significant net variand	ces at divisional level.	0	0	0	0.0%
Total Housing General Fund			0	0	0	
Integrated Community Services	In-house Service - Day Offer Review	Non-delivery of savings.	843		843	1.2%
Learning Disabilities	In-house Review	Non-delivery of savings.	399		399	0.6%
Adult Social Services	All	Improved Better Care Fund (Stabilising the Social Care System) one-off income.		(1,242)	(1,242)	-1.8%
Total Adult Social Services			1,242	(1,242)	0	0.0%
Total Housing and Adult Social S	Services		1,242	(1,242)	0	0.0%
PUBLIC HEALTH				· · ·		
	k-even as any underspends will be carried for	ward to future years as part of the ring-fenced public health account.	0	0	0	0.0%
Total Public Health	,	<u> </u>	0	0	0	
DIRECTORATE TOTAL			11.238	(12,662)	(1,424)	
CORPORATE ITEMS			, , , , , , , , , , , , , , , , , , , ,	, , , , , ,	`` '	
Transformation Reserve	Transformation Reserve	Transfer to transformation reserve from a comprehensive balance sheet review, as assumed in 2019-20 budget setting assumptions. The transformation reserve will provide up-front investment for the delivery of	2,500		2,500	-1.0%
		transformation reserve will provide up-front investment for the delivery of transformational revenue savings over the medium-term.				
Housing Needs	NRPF	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948.	621		621	-0.3%
Housing Needs		transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).	621			
, and the second	NRPF Bike Hangars	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948.			621 568	-0.3%
, and the second		transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20				
Invest to Save	Bike Hangars	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (-£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under	568	(2,782)	568	-0.2%
Invest to Save Homelessness	Bike Hangars Homelessness	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (£2.8m) in corporate	568	(2,782)	568	-0.2% 0.0%
Invest to Save Homelessness	Bike Hangars Homelessness	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under constant review to ensure that available resources are optimised and the longer-term interest rate position reviewed within an effective risk management	568	(2,782)	568	-0.2% 0.0%
Invest to Save  Homelessness  Corporate Financing Account	Bike Hangars  Homelessness  Corporate Financing Account	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (-£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under constant review to ensure that available resources are optimised and the longer-term interest rate position reviewed within an effective risk management framework and in line with the approved strategy.	568	, ,	90 (2,782)	-0.2% 0.0% 1.1%
Invest to Save  Homelessness  Corporate Financing Account	Bike Hangars  Homelessness  Corporate Financing Account	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (-£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under constant review to ensure that available resources are optimised and the longer-term interest rate position reviewed within an effective risk management framework and in line with the approved strategy.  Underspend against corporate budget for 2018-19 pay inflation.  Net unbudgeted	568	(1,610) (1,298) (150)	(2,782) (1,610) (1,298)	-0.2% 0.0% 1.1% 0.7% 0.5% 0.1%
Invest to Save  Homelessness  Corporate Financing Account  Inflation  Unbudgeted Income	Bike Hangars  Homelessness  Corporate Financing Account  Pay Inflation Unbudgeted Income	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (-£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under constant review to ensure that available resources are optimised and the longer-term interest rate position reviewed within an effective risk management framework and in line with the approved strategy.  Underspend against corporate budget for 2018-19 pay inflation.  Net unbudgeted corporate grant income, primarily relating to unbudgeted business rates retention levy surplus grant confirmed late in the financial year.	568	(1,610) (1,298)	(2,782) (1,610) (1,298)	-0.2% 0.0% 1.1% 0.7% 0.5%
Invest to Save  Homelessness  Corporate Financing Account  Inflation Unbudgeted Income	Bike Hangars  Homelessness  Corporate Financing Account  Pay Inflation Unbudgeted Income	transformational revenue savings over the medium-term.  Uncontrollable pressure due to the Council's statutory duty to provide assistance to all destitute clients who are Non-European Union nationals and can demonstrate need under Section 21 of the National Assistance Act, 1948. This is commonly referred to as No Recourse to Public Funds (NRPF).  Transfer to capital reserve for the cost of bike hangars in the capital programme that will secure an ongoing income stream for the Council.  Unbudgeted corporate funding for Street Homelessness Coordinator and Street Homelessness Outreach Officer (now mainstreamed into 2019-20 budget).  The Council continues to follow a successful Treasury Management Strategy of shorter-term borrowing at low interest rates. This, along with unbudgeted investment income, has saved the General Fund (-£2.8m) in corporate financing costs in 2018-19. The Treasury Management Strategy is kept under constant review to ensure that available resources are optimised and the longer-term interest rate position reviewed within an effective risk management framework and in line with the approved strategy.  Underspend against corporate budget for 2018-19 pay inflation.  Net unbudgeted corporate grant income, primarily relating to unbudgeted business rates retention levy surplus grant confirmed late in the financial year.	568	(1,610) (1,298) (150)	(2,782) (1,610) (1,298)	-0.2% 0.0% 1.1% 0.7% 0.5% 0.1%

## Appendix 2: 2018-19 Revenue Monitoring by Service Area - Outturn

GENERAL FUND				Eorceast	Forces:
	Original	Curront	Forecast	Forecast Over/(Under)	Forecast Over/(Under)
Directorate / Division	•				, ,
	Budget	Budget	Outturn	Spend	Spend
	£'000	£000	£000	Month 12 £000	Month 11 £000
RESOURCES	2 000	2000	2000	2000	2000
Directorate	1,149	2,016	2,340	324	365
Digital Services and Transformation	10,935	10,521	11,825		
Financial Management	10,920	987	584		
Financial Operations	21,029	20,468		,	•
Internal Audit	685	726	-	, , ,	(43
Law and Governance	2,110	5,766		, ,	(37
Human Resources	1,767	2,549	2,647	98	
Total Resources	48,595	43,033	42,777	(256)	(148
CHIEF EXECUTIVE'S DEPARTMENT	,	10,000	,	(=00)	(
Chief Executive	41	(138)	(155)	(17)	(16
Communications and Change	1,195	1,195		(290)	(185
Strategy and Change	839	928	795	(133)	(127
Total Chief Executive's Department	2,075	1,985	1,545	(440)	(328
CHILDREN, EMPLOYMENT AND SKILLS	· · · · · · · · · · · · · · · · · · ·		*	· , ,	,
Youth and Communities	6,201	6,205	5,875	(330)	(162
Safeguarding and Family Support	40,667	44,362	43,722	(640)	
Learning and Schools	11,808	25,390	21,261	(4,129)	(1,743
Partnership and Service Support	16,574	5,584	5,622	38	58
Strategy and Planning	127	127	119	(8)	58
Employment, Skills and Culture	5,419	6,866	6,866		(
Health Commissioning	924	939	903	(36)	(
Less Projected Ring-Fenced Schools Related Underspend	0	0	3,780	3,780	1,531
Total Children, Employment and Skills	81,720	89,473	88,148	(1,325)	(719
ENVIRONMENT AND REGENERATION					
Directorate	161	0	0	0	(
Planning and Development	975	1,934	2,248	314	400
Public Protection	4,653	5,361	4,632	(729)	(600
Public Realm	8,170	18,382	19,394	1,012	700
Total Environment and Regeneration	13,959	25,677	26,274	597	500
HOUSING AND ADULT SOCIAL SERVICES (HASS)					
Temporary Accommodation (Homelessness Direct)	2,148	2,606	1,964	(642)	239
Housing Needs (Homelessness Indirect)	1,368	1,664	2,334	670	(223)
Housing Benefit	880	880	880	0	(
Housing Strategy and Development	127	150	143	(7)	(7)
Housing Other	1,328	7,822	7,801	(21)	(9
Voluntary and Community Services (VCS)	3,028	3,487	3,487	0	(
Total Housing General Fund	8,879	16,609	16,609	0	(
Adult Social Care	(2,503)	(3,443)	(3,560)	(117)	(1,204)
Integrated Community Services	19,503	22,852	22,887	35	
Learning Disabilities	25,136	26,376	26,376		000
Strategy and Commissioning	26,951	24,762	24,844	82	
Total Adult Social Services	69,087	70,547			
Total Housing and Adult Social Services	77,966	87,156	87,156	0	38
PUBLIC HEALTH					
Children 0-5 Public Health	3,689	3,689			
Children and Young People	1,434	1,593			
NHS Health Checks	394	394		, ,	•
Obesity and Physical Activity	679	679			
Other Public Health	(19,984)	(19,387)	(19,325)	62	` '
Sexual Health	6,022	5,689	5,241	(448)	(227
Smoking and Tobacco	488	488	416	(72)	(63
Substance Misuse	7,278	7,155	7,082	(73)	(34
Less Projected Ring-Fenced Public Health Grant Underspend	0	0			
Total Public Health	0	300	300	0	(
DIRECTORATE TOTAL	224,315	247,624			(657

## Appendix 2: 2018-19 Revenue Monitoring by Service Area - Outturn

				Forecast	Forecast
Directorate / Division	Original	Current	Forecast	Over/(Under)	Over/(Under)
Directorate / Division	Budget	Budget	Outturn	Spend	Spend
				Month 12	Month 11
	£'000	£000	£000	£000	£000
CORPORATE					
Other Corporate Items	4,567	(730)	797	1,527	(837)
Corporate Financing Account	(26,579)	(29,881)	(32,663)	(2,782)	0
Pensions	0	(13,492)	(13,492)	0	0
Levies	22,277	22,277	22,127	(150)	0
Transfer to/(from) Reserves	(7,219)	(17,588)	(17,588)	0	0
Specific Grants	(6,776)	(7,995)	(9,272)	(1,277)	0
Core Government Funding / Council Tax	(212,994)	(212,994)	(212,994)	0	0
No Recourse to Public Funds	409	583	1,204	621	650
Appropriations and Technical Accounting Entries	0	10,196	10,196	0	0
Total Corporate Items	(226,315)	(249,624)	(251,685)	(2,061)	(187)
Contingency	2,000	2,000	0	(2,000)	0
Total Corporate Including Contingency	(224,315)	(247,624)	(251,685)	(4,061)	(187)
GROSS TOTAL	0	0	(5,485)	(5,485)	(844)

## Appendix 2: 2018-19 Revenue Monitoring by Service Area - Outturn

HOUSING REVENUE ACCOUNT	<u>(HKA)</u>			
Service Area	Current Budget	Forecast Outturn	Forecast Over/(Under) Spend	Forecast Over/(Under) Spend
			Month 12	Month 11
	£000	£000	£000	£000
Dwelling Rents	(163,790)	(165,250)	(1,460)	(1,950)
Non Dwelling Rents	(1,400)	(1,505)	(105)	(250)
Heating Charges	(2,050)	(2,130)	(80)	
Leaseholders Charges	(13,890)	(14,021)	(131)	(75)
Other Charges for Services and Facilities	(4,840)	(5,428)	(588)	(270)
PFI Credits	(22,855)	(22,855)	0	0
Interest Receivable	(500)	(801)	(301)	0
Contribution from General Fund	(816)	(816)	0	0
Gross Income	(210,141)	(212,806)	(2,665)	(2,545)
Repairs and Maintenance	32,518	32,535	17	(300)
General Management	48,638	48,398	(240)	2,455
PFI Payments	42,263	41,938	(325)	440
Special Services	23,711	24,301	590	150
Rents, Rates, Taxes and Other Charges	590	1,015	425	300
Capital Financing Costs	16,269	18,041	1,772	0
Depreciation	29,906	29,894	(12)	0
Bad Debt Provisions	750	1,640	890	0
Contingency	0	0	0	(500)
Transfer to HRA Reserves	15,496	15,044	(452)	0
Gross Expenditure	210,141	212,806	2,665	2,545
Net (Surplus)/Deficit	0	0	0	0



Directorate	Division/Service Area	Amount (£)	Reason for Carry Forward	Carry forward to 2019-20 or hold in earmarked reserves?
Adults Social Services	Adults Social Services	2,276,000.00	This carry forward represents long standing earmarked funds to be utilised in the delivery of multi-year Adult Social Care Savings. The carry forward will be utilised to stabilise the service, mitigating the impact of potential delays in projects coming to fruition.	Hold in Services Specific Reserve
Adults Social Services	Adults Social Services	804,000.00	The Adult Social Care Support Grant was announced in the local government finance settlement 2018 to 2019 for supporting sustainable local care markets.	Hold in Services Specific Reserve
Children Employment & Skills	Youth & Communities		Youth Justice Board (YJB) remand grant is adjusted on a lagged basis, and we are expecting a reduced level of grant funding in 2019-20 based on current activity. This carry forward will help offset any reduction in YJB funding for remand. It will also provide a one-off contingency budget for any increase in activity, as this is a volatile demand led budget. There has been a recent increase in the numbers of young people in custody and the nature of offences committed are becoming more serious. The Youth Custody Service has just announced that the cost of a young person placed on secure remand is increasing from £4k per week to £5k per week in 2019-20.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Youth & Communities	230,730.00	Youth Justice Board (YJB) remand grant is adjusted on a lagged basis, and we are expecting a reduced level of grant funding in 2019-20 based on current activity. This carry forward will help offset any reduction in YJB funding for remand. It will also provide a one-off contingency budget for any increase in activity, as this is a volatile demand led budget. There has been a recent increase in the numbers of young people in custody and the nature of offences committed are becoming more serious. The Youth Custody Service has just announced that the cost of a young person placed on secure remand is increasing from £4k per week to £5k per week in 2019-20.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Youth & Communities	30,019.00	Youth Council elections occur once every 2 years. Planned underspend in non-election year is carried forward to meet costs of holding elections in the following year.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	212,601.00	DfE funded House project for looked after young people and those leaving care to manage their own homes and achieve successful independence.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	139,594.00	Islington Safeguarding Children Board - A pooled budget arrangement with a number of other public sector agencies. Carry forward supports agreed spending plans.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support		DfE funded Innovations project - Start date for Phase 2 slipped during 2017-18 resulting in a underspend against government funding received for the project. Project has been profiled, and this carry forward supports 2019-20 commitments.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	87,558.00	DfE funded Partners in Practice (Innovations) project - funding received in advance of spend.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	25,072.00	Innovations grant funding from the DfE for the Pause project that is funding a practitioner post for 6 months.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	5,199.00	Grant funding from the DfE for the Step up to Social Work programme.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		School Improvement and Monitoring grant funding required to fund the service in 2019-20 following removal of Education Services Grant funding by the DfE.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	9,318.00	Ring-fenced third party contribution from the Dame Alice Owen Foundation for the Upward Bound Programme.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	96,359.00	Balance on SEND reform grant and SEND employment grant being used to continue implementation of new system of Education Health and Care Plans.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	20,017.00	Carry forward to fund additional Education Psychology post from September, which in turn is expected to generate additional traded income and become self-financing from 2020-21.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	49,753.00	Carry forward to fund additional Education Psychology post from September, which in turn is expected to generate additional traded income and become self-financing from 2020-21.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	61,720.00	Carry forward of unspent repairs and maintenance budget to meet the costs of repairs at children's centres following a series of condition surveys.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	42,376.00	Carry forward of unspent repairs and maintenance budget to meet the costs of repairs at children's centres following a series of condition surveys.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	5,000.00	Carry forward of unspent repairs and maintenance budget to meet the costs of repairs at children's centres following a series of condition surveys.	Carry Forward via Services Specific Reserve

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Children Employment & Skills	Learning & Schools		Balance of Post 16 bursary funding - No ongoing budget so one-off balance is being used to fund a further two and a half years at current levels of demand.	Carry Forward via Services Specific Reserve
Children Franksynsont 9 Chille	Lagraina 9 Cabaala			Corm. Forward via Comisea Chasifia Dacom.
Children Employment & Skills	Learning & Schools		Unallocated funding from Islington Community of Schools to be carried forward to 2019-20 and 2020-21 as part of the Children, Employment and Skills savings plan.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		External funding from the CCG and TIPPS funding from Community Safety for the trauma informed project in schools (recently expanded following the success of the initial scheme) for the 2019-20 academic year.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Partnership & Service Support		Delayed recruitment for fixed term project officer post - carry forward required to fund this post in 2019-20.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	23,800.00	QICS Careers Leaders - Richard Reeves Foundation funding.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	6,363.00	Planned underspend to be carried forward as provision for organisational change costs.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	33,263.00	Planned underspend to be carried forward as provision for organisational change costs.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	10,374.00	Planned underspend to be carried forward as provision for organisational change costs.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	2,693.00	Planned underspend to be carried forward as provision for organisational change costs.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	10,351.00	Funding to cover the cost pressure against childcare bursaries in 2019-20.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture		Match funding to lever in £15k external funding from Music First for music instruments in schools.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	2,869.00	Creative Conversations - Heritage Lottery funding.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	8,620.00	Ready to Borrow - Heritage Lottery funding.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	16,378.00	Holloway Prison - Heritage Lottery funding.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	5,000.00	Reading Friends Project - External funding.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture		Capital contingency budget for planned works to Central Library that will enable the realisation of rental income.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Employment, Skills & Culture	32,241.00	Music Education Hub grant funding from Arts Council.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		This balance belongs to the schools that buy into the Council's catering contract and is rolled forward each year in line with the arrangements for meeting the costs of school meals agreed with schools.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Accumulated surplus balance on the supply insurance scheme for schools. This funding belongs to the individual schools who buy into the scheme and is rolled forward each year.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Accumulated surplus balance on the maternity insurance scheme for schools. This funding belongs to the individual schools who buy into the scheme and is rolled forward each year.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Surplus asset management income from schools who buy into the Council's SLA and held for capital maintenance needs in those schools.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Balance from Andover Bright Start playgroup provision that belongs to the setting following transfer of provision to Montem Primary School.	Carry Forward via Services Specific Reserve
Children Employment & Skills	All	115,000.00	One-off provision to meet potential redundancy costs from 2019-20 savings plan.	Carry Forward via Services Specific Reserve
Children Employment & Skills	All	35,000.00	One-off provision to meet potential redundancy costs from 2019-20 savings plan.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	20,000.00	30 hours delivery support grant.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Youth & Communities		Youth Justice Board funding for disproportionality offending project. Funding received in March 2019 - work is planned for 2019-20.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools	25,000.00	Funding for Mother Tongue Supplementary Schools has ended. However, there is a commitment to funding provision for one more year, partly funded by this carry forward.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support		National Assessment and Accreditation System grant from the DfE.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Partnership & Service Support	25,404.00	Balance on schools ICT partnership - this is due to be shared with partners in line with the terms of the partnership agreement.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Youth & Communities	50,000.00	Planned urgent maintenance and repairs at Crumbles Castle, Rose Bowl and Cornwallis and Bernard Park.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	147,600.00	Home Office grant funding to increase capacity in the service to address and support the increase in Unaccompanied Asylum Seeking Children.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	994,161.00	External grant funding for a project spanning multiple financial years including the Troubled Families Programme.	Carry Forward via Services Specific Reserve

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Children Employment & Skills	Learning & Schools		Balance of pension fund reimbursement in relation to schools from prior years, being held to smooth in any future increases in cost to schools at the next triennial revaluation.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Contribution towards one-off contingency for SEN Transport in 2019-20 to offset structural budget shortfall.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Contribution towards one-off contingency for SEN Transport in 2019-20 to offset structural budget shortfall.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Learning & Schools		Contribution towards one-off contingency for SEN Transport in 2019-20 to offset structural budget shortfall.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support	24,225.00	Islington host the 6 borough North London consortium for Adoption and Fostering recruitment. This carry forward is the collective underspend in 2018-19 for supporting future consortium agreed commitments.	Carry Forward via Services Specific Reserve
Children Employment & Skills	Safeguarding & Family Support		Set-up grant for the North London adoption agency.	Carry Forward via Services Specific Reserve
Environment & Regeneration	Public Protection - Noise & Pollution	98,000.00	EV (Taxis) Rapid Charging Points grant funding from DEFRA - delays in implementation/planning approval.	Carry Forward via Services Specific Reserve
Environment & Regeneration	Public Protection - Noise & Pollution	27,000.00	Canal Rapid Charging Points grant funding from DEFRA - delays in implementation/planning approval.	Carry Forward via Services Specific Reserve
Environment & Regeneration	Public Protection - Cemeteries	216,902.49	Ring-fenced Trading Account.	Hold in Cemeteries Reserve
Environment & Regeneration	Public Protection - Street Trading		Ring-fenced Trading Account.	Drawdown from Street Markets Reserve
Environment & Regeneration	Planning & Development - Economic Development	63,062.56	Archway projects.	Carry Forward via Services Specific Reserve
Environment & Regeneration	Planning & Development - Economic Development	92,772.79	Finsbury Park projects.	Carry Forward via Services Specific Reserve
Housing General Fund	Voluntary & Community Services (VCS)	206,987.11	VCS contingency pot to run parallel with the VCS funding allocations.	Carry Forward via Services Specific Reserve
Housing General Fund	Voluntary & Community Services (VCS)	23,108.57	VCS funding allocations to projects that span financial years.	Carry Forward via Services Specific Reserve
Housing General Fund	Voluntary & Community Services (VCS)	14,165.23	VCS funding allocations to projects that span financial years.	Carry Forward via Services Specific Reserve
Housing General Fund	Voluntary & Community Services (VCS)	37,617.90	VCS funding allocations to projects that span financial years.	Carry Forward via Services Specific Reserve
Housing General Fund	Voluntary & Community Services (VCS)	21,840.47	VCS funding allocations to projects that span financial years.	Carry Forward via Services Specific Reserve
Housing General Fund	Housing Needs	202,973.29	This represents the Flexible Homelessness Support Grant to be spent in future financial years.	Hold in Services Specific Reserve
Housing General Fund	No Recourse to Public Funds (NRPF)	115,000.00	This represents two NRPF grants to be spent in 2019-20.	Carry Forward via Services Specific Reserve
Housing General Fund	Housing Needs	632,423.79	This represents New Burdens funding to be spent in future financial years.	Hold in Services Specific Reserve
Public Health	Public Health		The ring-fenced Public Health grant has not been fully spent this year and the balance will be spent on public health in future financial years.	Hold in Services Specific Reserve
Resources	Accommodation & Facilities	·	This is to progress / complete a number of projects including: the internal decoration and refurbishment of Central Library; the replacement of the swipe card system in Council buildings; the underpinning of Laycock Street; improvements to offices at Ashton.	Carry Forward via Services Specific Reserve
Resources	Corporate Health & Safety	20,000.00	Health and Safety Pack - Handouts/posters for all buildings including children's centres.	Carry Forward via Services Specific Reserve
Resources	Corporate Health & Safety		Health and Safety Management System Set-up Costs.	Carry Forward via Services Specific Reserve
Resources	Democratic Services		Deputy Mayor's Allowance balance will go to Mayor's charity at the end of the election year.	Carry Forward via Services Specific Reserve
Resources	Democratic Services	10,000.00	Mayor's Allowance balance will go to Mayor's charity at the end of the election year.	Carry Forward via Services Specific Reserve
Resources	Strategic Procurement	20,000.00	This is a corporate project to improve the contract management arrangements across the Council.	Carry Forward via Services Specific Reserve
Resources	Law & Governance		This project is to implement the new case management system in Legal Services. The spend will include the software, hardware and training necessary to get the maximum benefits from this change.	Carry Forward via Services Specific Reserve

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Resources	Transformation Projects Fund	1,000,000.00 With the change management programmes across the Council needing significant resources to support their implementation, this fund will be used by the Resources directorate to pay for those support functions it provides. This will allow the business as usual activities to be maintained and not suffer as a result.		
Resources	Digital Services	200,000.00 Balance of Shared Digital service set-up budget that will continue to be spent in 2019-20. Carry Forward via Services Specific Research		Reserve
Resources	Financial Operations	1,355,000.00 The introduction of Universal Credit has been delayed several times for Islington but it is being rolled out. The work in supporting residents on both Housing Benefit and Universal Credit has remained the same but the admin grant has gradually been cut and will be phased out over the coming years. The Housing Benefit reserve has been created to allow for the support to be maintained at the higher level for a short period of time to ensure that residents are not impacted any more than necessary by the switch.	1	
	TOTAL	14,219,474.22	14,	

Summary	
Adults Social Services	3,080,000.00
Children Employment & Skills	5,349,215.00
Environment & Regeneration	467,088.75
Housing General Fund	1,254,116.36
Public Health	633,054.11
Resources	3,436,000.00
	14,219,474.22

## Appendix 4: Capital Monitoring 2018-19 - Outturn

			2018-19 Capita	Monitoring		
	Original Budget	Budget Changes During the Year	Revised Budget	Forecast Outturn	Forecast Re- profiling (to)/from Future Years	% Budget Spent to Date
	£000	£000	£000	£000	£000	£000
OUIL DDEN, EMBLOVMENT AND OVILLO						
CHILDREN, EMPLOYMENT AND SKILLS  Moreland School and Children's Centre	۰ 0	208	208	208	C	100%
Pupil Referral Unit	0	249	249	200		
Tufnell Park School	13,895	(3,598)	10,297	8,544	(249) (1,753)	
Highbury Grove School Expansion		. , ,	•	,	( , ,	
Central Foundation School Expansion	3,000	(1,391)	1,609	654	(955)	
School Condition Works	2,700	(1,720)	980	828	(152)	
Arts and Media School	-	231	231	0	(231)	
	90	(90)	0	0	(4.05)	
New River College	0	185	185	0	(185)	
Primary Schools Condition Schemes	75 0	1,125 200	1,200 200	829 54	(371) (146)	
Primary Schools General and Emergency Works Schemes Schools Devolved Formula Capital	300	200	300	20	(280)	
Early Years Capital	500	379	879	2	(877)	
Libraries	0	48	48	14	(34)	
Youth Capital	0	3	3	0	(3)	
Schools Contingency	3,400	(1,221)	2,179	0	(2,179)	0%
Total Children, Employment and Skills	23,960	(5,392)	18,568	11,154	(7,413)	60%
ENVIRONMENT AND REGENERATION						
Planning and Development	0	598	598	598	C	
Cemetaries	0	450	450	410	(40)	
Combined Heat and Power	120	1,729	1,849	2,107	258	
Energy Saving Council Buildings	431	(396)	35	0	(35)	
Vehicles	2,000	1,189	3,189	411	(2,778)	
Greenspace	2,000	(1,351)	649	676	27	
Highways	1,650	816	2,466	2,465	(0)	
Leisure	972	(219)	753	764	11	101%
Recycling Improvements	1,043	(885)	158	0	(158)	
Special Projects	100	258	358	217	(141)	61%
Traffic and Engineering	3,210	1,053	4,263	3,927	(336)	92%
Total Environment and Regeneration	11,526	3,241	14,767	11,575	(3,191)	78%
HOUSING						
Major Works and Improvements	31,000	0	31,000	32,321	1,321	104%
New Build	85,702	(40,700)	45,002	38,561	(6,441)	
Temporary Accommodation	03,702	18,750	18,750	18,219	(531)	97%
Total Housing	116,702	(21,950)	94,752	89,101	(5,651)	94%
ADULT SOCIAL SERVICES						
Care Homes	0	718	718	718	C	100%
Total Adult Social Services	0	718	718	718	Q	
Total Housing and Adult Social Services	116,702	(21,232)	95,470	89,820	(5,651)	94%
RESOURCES						
Commercial Property	0	524	524	524	C	100%
Total Resources	0	524	524	524	0	
TOTAL CAPITAL PROGRAMME	152,188	(22,859)	129,329	113,074	(16,255)	87%
TOTAL GALITAL FROGRAMME	132,100	(22,009)	123,323	113,074	(10,233)	07/0





222 Upper Street, London N1 1XR

## **Report of: Executive Member for Health and Adult Social Care**

Meeting of:	Date:	Ward(s):
Executive	21 May 2019	All
Doloto as appropriate		Non evernt
Delete as appropriate		Non-exempt

## SUBJECT: Procurement Strategy – Older People Mental Health Residential Service

## 1. Synopsis

- 1.1 This report seeks pre-tender approval for the procurement strategy in respect of Older People Functional Mental Health Residential Service in accordance with Rule 2.7 of the Council's Procurement Rules.
- 1.2 The service will provide residential accommodation which focuses on rehabilitation and recovery, encouraging residents to live as independently as possible within the residential home with regular reviews to ensure residents' needs are being met. The service will enable people with long-term mental health needs to lead fulfilling lives in the community, maximising life opportunities and independence.

#### 2. Recommendations

- 2.1 To approve the procurement strategy for Older People Mental Health Residential Service as outlined in this report.
- 2.2 To delegate authority to award the contract to the Corporate Director of People Directorate in consultation with the Executive Member for Health and Social Care.

## 3. Background

Islington's Joint Commissioning Strategy outlines the CCG's and council's focus on supporting residents to be healthy and well, to be connected, and be in control. As we work towards these priorities, we will seek to behave in a way which is person-centred, outcome-focused, and which delivers fair and effective use of public resources. We do this by ensuring that all of our

services enable step-up where more intensive support is needed, and supported to step-down to more independent living.

## 3.1 Nature of the service

The service is a CQC (Care Quality Commission) registered residential care home for older people who are experiencing long-term, severe mental illness, including depression, anxiety, psychosis and personality disorder. In addition to supporting residents with their mental health needs, the service also supports residents with their physical care needs relating to pre-existing conditions or as a result of increasing age and frailty, including dementia in some cases. Residents may also present with challenging behaviours and dual diagnosis issues, such as alcohol misuse.

The borough continues to require the provision of residential care services for people with long-term mental illness.

This service is currently provided at 148 Hornsey Lane, a 12 unit scheme, which is staffed 24 hours a day including waking night provision. Hornsey Lane achieved the overall CQC rating of 'Good' in its last inspection in March 2019.

The incumbent provider has successfully delivered consecutive contracts since 2007. Current discussions suggest that they will not retender for this service as it no longer fits with their strategic direction as a housing association.

148 Hornsey Lane is currently leased to the current provider by Camden and Islington Foundation Trust. The building currently meets the requirements of the service barring some minor cyclical repairs. However, in terms of future proofing the service, there are suggested reconfigurations to the building such as installing en-suite to the rooms which would improve the facilities for residents, and modernising plumbing and kitchen facilities.

Comprehensive support plans will be in place, which reflect residents' wishes and history, to ensure residents have the right support including the following areas:

- Daily life skills for independent living
- Engaging with social and/or recreational activities
- Maintaining health and wellbeing, including engaging with specialist health services
- Personal care services
- Medication management
- Nutrition

The Mental Health Commissioning Team will undertake engagement and co-production activity with current residents and stakeholders to develop the service specification, outcomes and the evaluation process.

## 3.2 Estimated Value

The service is currently funded from the Mental Health Commissioning Pooled Budget, to which both Islington Council and Islington CCG contribute. This will continue for the new contract. For 2017/18 and 2018/19, the annual spend on this service has been £523,347.

The value of this procurement is estimated to be £4,350,320 (this is exclusive of any inflationary uplifts in relations to LLW increases) based on a contract term of four (4) years

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with two optional extensions of two (2) years each, up to a further four (4) (2+2) years (total eight (8) years), and an annual contract value of £543,790.

To ensure best value and sustainability for the service, benchmarking exercises have been completed with other local authorities and local brokerage function. Intelligence was also gathered from pan-London Care Analytics project. In addition, cost modelling has been completed with the outgoing provider. These exercises confirmed the contract value is comparable with similar services.

Key cost drivers for this contract stem from the vulnerability of the residents. The majority of the residents have lived at the scheme for many years and are unlikely move. Any disruption to their home environment is likely to have a negative impact of their wellbeing, given their mental health issues and age. As the current provider has stated their intention to not continue to provide the service, it is key that the contract is re-procured promptly to ensure stability of the residents.

## 3.3 Timetable

The following deadlines must be reached:

Executive board	21 May 2019
Published tender	June 2019
ITT Evaluation	Early July 2019
Corporate Director approval of Contract award	July 2019
Anticipated contract start	1 December 2019

## 3.4 Options appraisal

The following procurement routes have been considered:

- Utilising an existing framework agreement
- A competitive tender using a two stage restricted procedure
- A competitive tender using the open procedure

We do not have any existing framework agreements for mental health residential care in the borough, and so this option has been discounted. There are also no known suitable frameworks from a central purchasing body that could be utilised.

The preferred procurement route is a competitive tender through the open procedure. This was deemed to be most appropriate as there is anticipated to be a smaller number of organisations within the market who could deliver this type of service. The value of the contract means there is a requirement to advertise this contract opportunity on the Official Journal of the European Union (OJEU). The contract will also be advertised on the London Tenders Portal, Contracts Finder, and the council's website.

## 3.5 Key Considerations

#### Social Value

Islington's mental health population experience greater health inequalities and poorer life expectancy outcomes than the general population. This continues to have significant financial impacts on the Housing, Health and Social Care budgets.

This service plays a vital role in supporting residents with complex mental health needs to live more independently in a community setting. Residents will be supported and empowered to manage their own health and wellbeing, enabling them to make healthy choices and limit social isolation through the social environment of the scheme and provision of social activities.

In addition to the local economic benefits of the service being provided in Islington, the service promotes the following social benefits:

- the service being part of the fabric of the local community, supporting and encouraging service users to make use of local health and social support services
- engagement with relevant third sector services
- supporting service users to sustain local links with family and friends
- work with the iWork Employment Service to offer employment and work experience opportunities through the scheme.

The following additional opportunities for social value have been identified and will be undertaken as part of this service:

- support and promote purchasing from the local supply chain where possible
- support and encourage the adoption of specific workplace health initiatives
- building relationships and partnerships with the local neighbourhood and enabling inclusion of vulnerable adults within their local community, through community-based activities
- reducing the environmental impact of the service, where possible, including monitoring energy and water usage, as well as maximising recycling and ensuring compliance with waste legislation.

London Living wage (LLW) will be a condition of this contract where permitted by law.

#### Best Value

The service will implement a robust performance monitoring framework so that value for money, quality, outcomes and cost effectiveness can be assessed. The monitoring framework will include activity levels, evidence of outcomes achieved, as measured against the desired service KPIs outcomes in the service specification and individual support plans. Monitoring expenditure against the service budget will also be required. Service user feedback and use of resources will be monitored by commissioners on a scheduled basis and as required. Regular contract monitoring reviews will take place and the provider will, quarterly, submit information on the service provided. This process allows for continuous improvement and service development.

Economic, Social and Environmental sustainability

The service will promote social inclusion and reduce social isolation, supporting people to lead healthier, fulfilling lives in the community, maximising life opportunities and independence. The service will support maintenance of wellbeing and prevent hospital admissions. An environmental impact assessment will be completed during the preparation stage.

TUPE will apply.

#### 3.6 Evaluation

The tender will be conducted in one stage, known as the Open Procedure, as the tender is 'open' to all organisations who express an interest. The Open Procedure includes minimum requirements which organisations must meet before the rest of their tender is evaluated.

Tender Award Criteria	
Cost – made up of	30%
Unit cost	15%
Direct costs versus overheads	10%
Affordability	5%
Quality – made up of	70%
Proposed model of care	25%
Proposed approach to quality management of performance and outcomes	15%
Proposed approach to resident engagement and activities	15%
Proposed approach to safeguarding and risk management	10%
Proposed approach to delivering social value	5%
Total	100%

## 3.7 Business Risks

#### Tender Failure

There is a risk that the quality of tenders may not be suitable, or that costs may exceed the allocated budget. Alternatively, there is a risk that no providers will apply for this, to mitigate this, a prior information notice has been published to ensure the market are informed of the upcoming tender.

- Risks in the transition to the new service delivery model
  As there will be a change in provider, the transition to the new provider will need to be
  carefully managed to ensure continuity of support and to manage any service user anxieties
  arising from a change in support provider. Consequently, the transition will be carried out in
  conjunction with service users, carers and family members (where appropriate). Contingency
  plans will be made to mitigate against the scheme being left without a service provider.
- 3.8 The Employment Relations Act 1999 (Blacklist) Regulations 2010 explicitly prohibit the compilation, use, sale or supply of blacklists containing details of trade union members and their activities. Following a motion to full Council on 26 March 2013, all tenderers will be required to complete an anti-blacklisting declaration. Where an organisation is unable to declare that they have never blacklisted, they will be required to evidence that they have 'self-cleansed'. The Council will not award a contract to organisations found guilty of blacklisting unless they have demonstrated 'self-cleansing' and taken adequate measures to remedy past actions and prevent re-occurrences.

3.9 The following relevant information is required to be specifically approved by the Executive in accordance with rule 2.8 of the Procurement Rules:

Relevant information	Information/section in rep	port	
1 Nature of the service	The service is a CQC registered residential care home for older people (over the age of 50), who are experiencing long-term, severe mental illness, including depression, anxiety, psychosis and personality disorder.  See paragraph 3.1		
2 Estimated value	The estimated value per year	is £543,790	
	The agreement is proposed to run for a period of 4 (4) years, with two optional extensions of two (2) years each up to a further 4 (2+2) years (total eight (8) years).  See paragraph 3.2		
	1 3 1		
3 Timetable	Executive board Published tender ITT Evaluation Contract award approval Anticipated contract start See paragraph 3.3	21 May 2019 June 2019 Early July 2019 July 2019 1 December 2019	
4 Options appraisal for tender procedure including consideration of collaboration opportunities	The preferred procurement ro tender through the open procured See paragraph 3.4	•	
5 Consideration of: Social benefit clauses; London Living Wage; Best value; TUPE, pensions and other staffing implications	Details included within this report.  See paragraph 3.5		
6 Award criteria	70:30 Quality/Cost split will be used to evaluate the tender submissions.  See paragraph 3.6		
7 Any business risks associated with entering the contract	Potential risks identified within See paragraph 3.7	n this report.	

## 4. Implications

## 4.1 Financial implications:

The Older People Mental Health Residential Service is currently funded from the Mental Health Commissioning Pooled Budget, to which both Islington Council and Islington CCG contribute.

The budget available for Hornsey Lane for 2019/20 is £543,790 per annum, of which £20,443 relates to funding the increase in London Living Wage. Any additional inflationary uplift will be funded within the Adult Social Care budget year on year. Payment of London Living Wage is a requirement of the contract and should not result in any additional costs.

Any change to the contract value will result in a change in the contribution from the CCG as part of the S75 agreement.

The length of the contract is four years with two optional extensions of two years each, up to a further four years. This leads to a possible contract length of eight years.

Any TUPE cost implications that may arise from this procurement will have to be met by existing resources outlined above.

## 4.2 Legal Implications:

The Council has a duty to meet needs for care and support, including by way of accommodation in a care home or premises of some other type (section 8(1)(a) of the Care Act 2014) if the Council is satisfied that an adult's needs arise from or are related to a physical or mental impairment or illness, meet the eligibility criteria including following financial assessment (per sections 13, 17 and 18 of the Care Act 2014 in conjunction with The Care and Support (Eligibility Criteria) Regulations 2015) and where that adult is ordinarily resident in its area (or present in its area but of no settled residence), or lacks mental capacity to arrange care and support and there is no other person willing or able to do so on their behalf (this duty applies regardless of other factors such as financial income).

Accordingly, the council may enter into contracts with provider(s) to secure the provision of older people mental health residential services for Islington residents (section 1 of the Local Government (Contracts) Act 1997). The Executive may provide Corporate Directors with responsibility to award contracts with a value over £2,000,000 (Procurement Rule 14.2).

The social care services being procured are subject to the light touch regime (Light Touch Services) set out in Regulations 74 to 77 of the Public Contracts Regulations 2015 (the Regulations). The threshold for application of this light touch regime is currently £615,278.00. The value of the proposed contract is above this threshold. The council's Procurement Rules for Light Touch Services require competitive tendering for contracts over the value of £500,000.

The proposed procurement strategy, to advertise a call for competition and procure the service using a competitive tender process, is in compliance with the principles underpinning the Regulations and the council's Procurement Rules.

On completion of the procurement process the contract may be awarded to the highest scoring tenderer subject to the tender providing value for money for the council

## 4.3 Environmental Implications

The main environmental impacts of this procurement will be associated with the management of a building used for accommodation services. These include energy used for heating, cooking and appliances, water use in the bathroom and kitchen facilities and waste generation by residents.

These can be mitigated by the provider ensuring the following:

- the building is well-insulated and uses an efficient heating system
- appliances in the building have a good energy rating
- bathroom and kitchen fittings are water efficient
- maximising recycling and ensuring compliance with waste legislation

## 4.4 Resident Impact Assessment:

The council must, in the exercise of its functions, have due regard to the need to eliminate discrimination, harassment and victimisation, and to advance equality of opportunity, and foster good relations, between those who share a relevant protected characteristic and those who do not share it (section 149 Equality Act 2010). The council has a duty to have due regard to the need to remove or minimise disadvantages, take steps to meet needs, in particular steps to take account of disabled persons' disabilities, and encourage people to participate in public life. The council must have due regard to the need to tackle prejudice and promote understanding.

A Resident Impact Assessment was completed June 2018 and the summary is included below.

## Potential negative impact

There is a risk of breakdown in residents' mental health as a result in a change to the service due to the change in provider and potentially staff. We will work with residents and their families to ensure they are supported throughout the process and particularly leading up to and immediately following the transition to a new provider. A robust process and methodology will be in place for evaluating and assessing tender submissions, to ensure any new provider meets quality requirements. This includes sound experience and ability to deliver the required service and meet needs of the client group. Staff are likely transfer over to the new service to which will provide continuity of care.

## Positive impacts/opportunities

The service will deliver person-centred care and support, promoting and enabling rehabilitation; encouraging residents to live as independently as possible within the residential home.

The service will support the social inclusion of residents and ensure that they make meaningful use of their time. The service will support people with severe and enduring mental illness, to be involved with, and feel part of, the wider community through (for example), attending community events, participating in local sports/fitness activities etc.

Overall the proposed service will have a positive effect on vulnerable adults in Islington.

#### 5. Reason for recommendations

5.1 There is an ongoing need for mental health residential care services for older people in the borough. The service needs to be re-procured as the contract is in the extension period and the current provider has advised that they will not continue to deliver the service. There is a risk to the residents living at the scheme should the stability of the service be compromised due to their vulnerability. There is currently no alternative accommodation for the residents at this home.

## **Appendices**

• Resident Impact Assessment

Final report clearance:

Signed by:

Varet Bugess 13 May 2019

Councillor Janet Burgess Date

Executive Member for Health and Adult Social

Care

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## **Resident Impact Assessment**

## **Older People Mental Health Residential Service**

**Service Area: Peoples Directorate** 

## 1. What are the intended outcomes of this policy, function etc?

Re-procurement of residential service for older people experiencing long-term, severe mental illness.

This is a long running residential service. Many residents have called it home for a long time. The re-procurement does not seek to change the nature of the service however the current provider (who has run the service since 2007) has advised that they do not wish to carry on so the commissioning exercise will be subject to a transition a new provider.

## 2. Resident Profile

Who is going to be impacted by this change i.e. residents/service users/tenants? Please complete data for your service users. If your data does not fit into the categories in this table, please copy and paste your own table in the space below. Please refer to **section 3.3** of the guidance for more information.

		Borough profile	Service User profile
		Total: 206,285	Total: 12
Gender	Female	51%	50%
	Male	49%	50%
Age	Under 16	32,825	0
	16-24	29,418	0
	25-44	87,177	0
	45-64	38,669	2
	65+	18,036	10
Disability	Disabled	16%	100%
	Non-disabled	84%	
Sexual	LGBT	No data	No data
orientation	Heterosexual/straight	No data	No data
Race	ВМЕ	52%	42%
	White	48%	58%
	Christian	40%	No data

Religion or	Muslim	10%	No data
belief	Other	4.5%	No data
	No religion	30%	No data
	Religion not stated	17%	No data

## 3. Equality impacts

The service is a specialist residential service for older people who are experiencing long-term, serious mental illness, including depression, anxiety, psychosis and personality disorder. In addition to supporting residents with their mental health needs, the service also supports residents with their physical care needs relating to pre-existing conditions or as a result of increasing age and frailty, including dementia in some cases. Residents may also present with challenging behaviours and dual diagnosis issues, such as alcohol misuse. Our aim is to commission services that are person-centred, outcome-focused, and which delivers fair and effective use of public resources.

Older people with a disability (mental health)

## Potential negative impact:

There is a risk of deterioration in residents' mental health as a result in a change to the service due to the change in provider and potentially staff. We will work with residents and their families to ensure they are supported throughout the process and particularly leading up to and immediately following the transition to a new provider. A robust process and methodology will be in place for evaluating and assessing tender submissions, to ensure any new provider meets quality requirements. This includes sound experience and ability to deliver the required service and meet needs of the client group. Staff are likely transfer over to the new service to which will provide continuity of care.

## Positive impacts/opportunities identified

The service will deliver person-centred care and support, promoting and enabling rehabilitation; encouraging residents to live as independently as possible within the residential home.

The service will support the social inclusion of residents and ensure that they make meaningful use of their time. The service will support people with serious mental illness, to be involved with, and feel part of, the wider community through (for example), attending community events, participating in local sports/fitness activities etc.

Overall the proposed service will have a positive effect on vulnerable adults in Islington.

## 4. Safeguarding and Human Rights impacts

## a) Safeguarding risks and Human Rights breaches

There are no anticipated safeguarding risks attributed to this contract. All providers are contracted to work within Islington's Safeguarding Procedures for Adults and Children's and are required to ensure that all Staff complete both internal and LBI safeguarding training every three years which is monitored as part of contract monitoring.

There are no anticipated Human Rights Breaches as a result of this contract as the proposal is not to change the current service offered to clients.

If potential safeguarding and human rights risks are identified then **please contact** equalities@islington.gov.uk to discuss further:

## 5. Action

How will you respond to the impacts that you have identified in sections 3 and 4, or address any gaps in data or information?

For more information on identifying actions that will limit the negative impact of the policy for protected groups see the <u>guidance</u>.

Action	Responsible person or team	Deadline
Robust implementation plan in place to ensure the transition to a new provider is managed smoothly and that service users and their families are engaged with in a timely and appropriate way leading up to and throughout the process.	Mental Health Commissioning Team/ Provider	November 2019
We will ensure that the provider develops tailored individual plans with service users to support them through any changes. These will ensure appropriate interventions are put in place to support individuals before, during and after the transition period, should there be a change of provider.	Mental Health Commissioning Team/ Provider	December 2019

Please send the completed RIA to equalites@islington.gov.uk and also make it publicly available online along with the relevant policy or service change.

This Resident Impact Assessment has been completed in accordance with the guidance and using appropriate evidence.

Head of Service or higher:

Staff member completing this form:

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